

**ERIE COUNTY FISCAL STABILITY AUTHORITY
ANALYSIS OF THE ERIE COUNTY
MARCH 2021 BUDGET MONITORING REPORT
May 10, 2021**

Overview

Starting in May of each year, Erie County publishes its Budget Monitoring Report (BMR). The document delineates county revenues and spending vs its budget spread, generally monthly. In 2020, the ECFSA changed its reporting on the County's financial position to focus on revenue shortfalls not covered by federal COVID relief funding.

In 2021, the combination of additional Erie County federal funding of \$178 million, the New York State retraction of 20% reductions in local government aide, an increased economic activity brought about by a combination of lessening COVID health restrictions and an infusion of \$1.9 trillion in nationwide federal stimulus dollars has brought the current fiscal year closer to the norm.

Therefore, the ECFSA will go back to reporting on all major revenue and expense items in the county's \$1.48 billion budget that can have a material impact in the county's finances, such as:

- ***Sales Tax Revenues*** – At just over \$457.5 million, sales tax revenues are the largest single source of income for the county, encompassing 31% of the operating budget. Prior to the pandemic, the 2020 county budget included \$491.3 million in sales tax revenues. The 2021 budget has been reduced by \$33.8 million (6.9%).
- ***State Aide*** – At \$144.6 million, state aide is the fourth largest revenue source in the county operating budget – approximately 10% of operating revenues. Prior to the pandemic, the 2020 county budget included \$184.1 million in state-aide. The 2021 budget has been reduced by \$39.5 million (21%).
- ***Appropriated Fund Balance*** - For 2021 the county has appropriated \$10 million from its accumulated fund balance to be used as revenue to offset anticipated county spending – up from \$3 million in 2020. The 2021 budget has been increased by \$7 million (233%).
- ***Salaries*** – The county has budgeted \$242.5 million for personnel in 2021, including a \$3,627,601 reduction for the value of positions kept vacant

during the year. The corresponding 2020 personnel figure was just over \$255.3 million. The corresponding vacancy figure for 2020 was \$1,800,000. The 2021 budget has decreased by \$12.8 million (5%).

- **Fringe Benefits** – The county has budgeted \$128.3 million in fringe benefits for 2021, down from \$136.1 million in 2020 (5.8%).
- **Overtime** – The county has budgeted \$13.1 million for overtime expense in 2021. The 2020 overtime budget was \$19.1 million. The 2021 budget has decreased by \$6 million (31%).
- **Contractual Services** – The county has budgeted over \$517.2 million for contractual services in 2021, down from \$541 million in 2020, a \$23.8 million (4.4%) difference. In 2021 the largest portion of this spending is \$349 million in sales tax transfers to local governments.
- **Program Specific** - The county has budgeted \$455.4 million in program expenses for 2021, down from \$509.3 million in 2020, a \$53.9 million (10.55 %) difference.

The largest item in this category is \$178.4 million for Medicaid Local Share payments, down from \$199.2 million in 2020, a \$20.8 million (10.4%) difference.

This expense group also includes \$28 million in Disproportionate Share (DSH) payments to ECMC, down from \$52 million in 2020, a \$24 million (46%) difference and Upper Payment Limit (UPL) expenses of \$8.3 for ECMC, down from \$9.6 million (13.5%) in 2020.

Specific Items

1. **Sales Tax Revenues** – The sales tax revenue presentation on the Budget Monitoring report has a zero-dollar variance. However, the transmittal letter forwarded with the document indicates the county is waiting till NYS reconciliation in June or July to report more accurately on this revenue source. The ECFSA tracks sales tax cash receipts on a regular basis. Through the first receipt of May, year-to-date, the county has received \$11,874,339 (12.75%) more in sales tax cash than for the comparable 2020 period.
2. **Federal COVID Funding (American Rescue Program - ARP)** – Erie County was allocated \$178 million in federal COVID funding in recently passed legislation. The current BMR does not report on this funding. However, the county expects \$89.1 million in ARP funding in early May that will be reported on, in subsequent reports.

3. **State aid** – Through the first quarter of 2021, the county is reporting a \$38,221,937 surplus in this account. The county reduced its 2021 state aid budget by \$39.5 (21%) million as compared to the 2020 budget, in anticipation of an approximate 20% reduction in state-aid, due to lower than anticipated NYS revenues.

Recently passed federal COVID legislation, allocating funds for various sectors/recipients, including state and local governments, eliminated the state's need for local aid cuts. Thereby resulting in this surplus for Erie County and other local governments that had prudently lowered their state revenue budgets to account for the original 20% NYS reduction.

4. **Appropriated Fund Balance** – Through the first quarter of 2021, the county has not used any of the appropriated \$10 million fund balance as a revenue to balance its finances. With the infusion of federal COVID dollars and the retraction of NYS revenue cuts, it is anticipated the county will not need to use any of the fund balance to balance its budget in 2021.
5. **Salaries** - Salary expenses for the first quarter are running \$1.53 million (3%) below budget. The county has done a good job in keeping a significant number of full-time positions vacant, while not negatively impacting overtime expense (more on this in the "overtime" section of the report). In 2021, the levels have consistently been in the 200 to 240 range. Consequent net savings (after allowing for lost reimbursements) are in the \$7 million range. The County's turnover budget for 2021 is \$3.6 million, up from \$1.8 million in 2020.
6. **Fringe Benefits** - The county is currently showing a \$3.3 million positive variance, which is 11% of the period budget. The county does not sufficiently break out individual components to allow a reasonable analysis of this set of accounts.
7. **Overtime** – For the first quarter of 2021, the county is running a deficit of \$697,542 in this account, representing a negative variance of 22% of budget. The county reduced its 2021 budget by \$6 million as compared to its 2020 budget (\$19.1 million - \$13.1 million). If this trend continues, the county will end the year with a \$2.88 million deficit in this account.
8. **Contractual Services** – For the first quarter of 2021, the county is running a positive variance of \$3.2 million in this account, representing 2% of budget. Last year at this time, the figures were similar – \$1 million positive variance, equating to 0.77% of budget. There appear to be no major issues with this account for the first quarter of 2021.

9. ***Program Specific*** – For the first 3 months of 2021, the county is running a surplus of \$3 million in this account. For the same period last year, the county had a surplus of \$652,351. There appear to be no major issues with this account for the first quarter of 2021.

Summary

In the first quarter there appear to be no significant fiscal issues for the county related to the 2021 budget. With the retraction of the 20% cut in state aid and over \$178 million in federal COVID dollars appropriated, the county's 2021 budget is in good shape. However, there are still several items that bear watching:

- Sales tax revenues are running well ahead of last year's cash receipts thus far, but the county is waiting for a reconciliation to determine the true value of sales tax receipts.
- Despite an ongoing pandemic, most Health and Human Services programs are underspending their budgets. At some point, federal COVID funding will be reduced or end and those needing assistance will require the safety net provided through the county.
- Overtime, with this year's budget reduction, is running over county forecasts and bears watching for the remainder of the year.

At this point, the 2021 budget is balanced, and it is anticipated the county's budget will remain in balance for fiscal year 2021.